

**SEEDS ACT, 1966**

**54 of 1966**

**[29th December, 1966]**

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STATEMENT OF OBJECTS AND REASONS In the interest of increased agricultural production in the country, it is considered necessary to regulate the quality of certain seeds, such as seeds of food crops, cotton seeds, etc., to be sold for purposes of agriculture (including horticulture). The methods by which the Bill seeks to achieve this object are- (a) Constitution of a Central Committee consisting of representatives of the Central Government and the State Government, the National Seeds Corporation and other interests, to advise those Governments on all matters arising out of the proposed Legislation: (b) fixing minimum standards of germination, purity and other quality factors; (c) testing seeds for quality factors at the seed testing laboratories to be established by the Central Government and the State Governments; (d) creating of seed inspection and certification service in each State and grant of licences and certificates to dealers in seeds; (e) compulsory labelling of seed containers to indicate the quality of seeds offered for sale, and (f) restricting the export, import and inter-State movement of non-descript seeds. In order to eliminate undue hardship, provision has been made in the Bill for exempting the sale of seed by (i) plani breeders, (ii) certain classes of producers, and (iii) any other persons for purposes other than for the purpose of sowing or planting.-Gaz. of Ind., 7-9-1964, Pt. II, section 2, Ext., p. 433.

### **1. Short title, extent and commencement :-**

( 1 ) This Act may be called the Seeds Act, 1966.

(2) It extends to the whole of India.

(3) It shall come into force on such date as the Central Government may, by notification in the Official Gazette, appoint, <sup>1</sup> and different dates may be appointed for different provisions of this Act, and for different States' or for different areas thereof.

1. Sections I to 6, 8 to II, 18, 22 to 25 were enforced throughout India on and from 2-9-1968-See S.O. 3122. published in Gaz. of India, 2-9-1968. Pt. II, section 3(ii). Extra., p. 965; sections 7, 12, 10, 17, 19, 20, 21 were enforced in the whole of India on and from 1-10-1969-See S.O. 4049, published in Gaz. of Ind., 29-9-1969. Pt. 11, section 3(ii). Extra., p. 1317.

### **2. Definitions :-**

In this Act, unless the context otherwise requires,-

- (1) "agriculture" includes horticulture;
- (2) "Central Seed Laboratory" means the Central Seed Laboratory established or declared as such under sub-section (1) of section 4 ,
- (3) "certification agency" means the certification agency established under section 8 or recognised under section 18 ;
- (4) "Committee" means the Central Seed Committee constituted under sub-section (1) of section 3 :
- (5) "container" means a box, bottle, casket, tin, barrel, case, receptacle, sack, bag, wrapper or other thing in which any article or thing is placed or packed:
- (6) "export" means taking out of India to a place outside India;
- (7) "import" means bringing into India from a place outside India;
- (8) "kind" means one or more related species or sub-species of crop plants each individually or collectively known by one common name such as cabbage, maize, paddy and wheat;
- (9) "notified kind or variety", in relation to any seed, means any kind or variety thereof notified under section 5 ;
- (10) "prescribed" means prescribed, by rules made under this Act;
- (11) "seed" means any of the following classes of seeds used for sowing or planting :-
  - (i) seeds of food crops including edible oil-seeds and, seeds of fruits and vegetables;
  - (ii) cotton seeds';
  - (iii) seeds of cattle fodder;
  - <sup>1</sup> [(iv) jute seeds]. and includes seedings, and tubers and bulbs, rhizomes, roots, cutting, all types of grafts and other vegetatively propagated material, of food crops or cattle fodder;
- (12) "Seed Analyst" means a Seed Analyst appointed under section 12 ;
- (13) "Seed Inspector" means a Seed Inspector appointed under section 13 ;
- (14) "State Government" in relation to a Union territory, means the

administrator thereof;

(15) "State Seed Laboratory", in relation to any State, means the State Seed Laboratory established or declared as such under sub-section (2) of section 4 for that State; and

(16) "variety" means a sub-division of a kind identifiable by growth, yield/plant, fruit, seed or other characteristic.

1. Inserted by the Seeds (Amendment) Act, 1972 (55 of 1972), section 2 (16-1-1973).

### **3. Central Seed Committee :-**

(1) The Central Government shall, as soon as may be after the commencement of this Act, constitute a Committee called the Central Seed Committee to advise the Central Government and the State Governments on matters arising out of the administration of this Act and to carry out the other functions assigned to it by or under this Act.

(2) the Committee shall consist of the following members, namely :-

(i) a Chairman to be nominated by the Central Government;

"(ii) eight persons to be nominated by the Central Government to represent such interests as the Government thinks fit, of whom not less than two persons shall be representatives of growers of seed;

(iii) one person to be nominated by the Government of each of the States.

(3) The members of the Committee shall, unless their seats become vacant earlier by resignation, death or otherwise, be entitled to hold office for two years and shall be eligible for renomination.

(4) The Committee may, subject to the previous approval of the Central Government, make bye-laws fixing the quorum and regulating its own procedure and the conduct of all business to be transacted by it.

(5) The Committee may appoint one or more sub-Committees consisting wholly of members of the Committee or wholly of other persons or partly of members of the Committee and partly of other persons, as it thinks fit, for the purpose of discharging such of its functions as may be delegated to such sub-Committee or sub-committees by the Committee.

(6) The functions of the Committee or any sub-Committee thereof may be exercised notwithstanding any vacancy therein.

(7) The Central Government shall appoint a person to be the secretary of the Committee and shall provide the Committee with such clerical and other staff as the Central Government considers necessary.

#### **4. Central Seed Laboratory and State Seed Laboratory :-**

(1) The Central Government may, by notification in the Official Gazette, establish a Central Seed Laboratory or declare any seed laboratory as the Central Seed Laboratory to carry out the functions entrusted to the Central Seed Laboratory by or under this Act.

(2) The State Government may by notification in the Official Gazette, establish one or more State Seed Laboratories or declare any seed laboratory as a State Seed Laboratory where analysis of seeds of any notified kind or variety shall be carried out by Seed Analysis under this Act in the prescribed manner.

#### **5. Power to notify kinds or varieties of seeds :-**

If the Central Government after consultation with the committee, is of opinion that it is necessary or expedient to regulate the quality of seed of any kind or variety to be sold for purposes of agriculture, it may, by notification in the Official Gazette, declare such kind or variety to be a notified kind or variety for the purposes of this Act and different kinds or varieties may be notified for different States or for different areas thereof.

#### **6. Power to specify minimum limits of germination and purity, etc :-**

The Central Government may, after consultation with the Committee- and by notification in the Official Gazette, specify-

(a) the minimum limits of germination and purity with respect to any seed of any notified kind or variety;

(b) the marker label to indicate that such seed conforms to the minimum limits of germination and purity specified under clause (a) and the particulars which such mark or label may contain.

#### **7. Regulation of sale of seeds of notified kinds or varieties :-**

No person shall, himself or by any other person on his behalf, carry on the business of selling, keeping for sale, offering to sell,

bartering or otherwise supplying any seed of any notified kind or variety, unless-

- (a) such seed is identifiable as to its kind or variety:
- (b) such seed conforms to the minimum limits of germination and purity specified under clause (a) of section 6 ;
- (c) the container of such seed bears in the prescribed manner, the mark or label containing the correct particulars thereof, specified under clause (b) of section 6 , and
- (d) he complies with such other requirements as may be prescribed.

**8. Certification agency :-**

The State Government or the Central Government, in consultation with the State Government, may, by notification in the Official Gazette, establish a certification agency for the State to carry out the functions entrusted to the certification agency by or under this Act. "Clause 8 (original clause 10).- The clause provides for the establishment of a certification agency by the State Government instead of appointment of licensing officers as proposed in the Bill. The Committee consider that power should be vested in the Central Government to establish, after consultation with the State Government, a certification agency in any State. Necessary provision for the purpose has been made in the clause." - J.C.R.

**8A. The Central Seed Certification Board :-**

(1) The Central Government shall, by notification in the Official Gazette, establish a Central Seed Certification Board (hereinafter referred to as the Board) to advise the Central Government and the State Governments on all matters relating to certification, and to co-ordinate the functioning of the agencies established under section 8 .

(2) The Board shall consist of the following members, namely :--

- (i) a Chairman, to be nominated by the Central Government;
- (ii) four members, to be nominated by the Central Government from out of the persons employed by the State Governments as Directors of Agriculture;
- (iii) three members, to be nominated by the Central Government from out of the persons employed by the Agricultural Universities

as Directors of Research;

(iv) thirteen persons, to be nominated by the Central Government to represent such interests as that Government thinks fit, of whom not less than four persons shall be representatives of seed producers or tradesmen;

(3) A member of the Board shall, unless his seat becomes vacant earlier by resignation or otherwise, be entitled to hold office for two years from the date of his nomination : Provided that a person nominated under clause (ii) or clause (iii) of .sub-section (2) shall hold office only for so long as he holds the appointment by virtue of which his nomination was made.

**8B. Other Committees :-**

The Board may appoint as many Committees as it deems fit consisting wholly of the members of the Board or wholly of other persons or partly of members of the Board and partly of other persons as it thinks fit to exercise such powers and perform such duties as may be delegated to them, subject to such conditions as it may think fit, by the Board.

**8C. Proceedings of Board or Committee not to be invalid by reason of any vacancy therein :-**

No proceeding of the Board or any Committee thereof shall become invalid merely by reason of the existence of any vacancy therein or any defect in the constitution thereof.

**8D. Procedure for Board :-**

The Board may, subject to the previous approval of the Central Government, make bye-laws for the purpose of regulating its own procedure and the procedure of any Committee thereof and the conduct of all business to be transacted by it or such Committee.

**8E. Secretary and other officers :-**

The Central Government shall-

- (i) appoint a person to be the Secretary of the Board, and
- (ii) provided the Board with such technical and other staff as the Central Government considers necessary.]

**9. Grant of certificate by certification agency :-**

(1) Any person selling, keeping for sale. offering to sell, bartering or otherwise supplying any seed of any notified kind or variety

may, if he desires to have such seed certified by the certification agency, apply to the certification agency for the grant of a certificate for the purpose.

(2) Every application under sub-section ( 1 ) shall be made in such form, shall contain such particulars and shall be accompanied by such fees as may be prescribed.

(3) On receipt of any such application for the grant of a certificate, the certification agency may, after such enquiry as it thinks fit and after satisfying itself that the seed to which the application relates conforms to the [prescribed standards] grant a certificate in such form and on such conditions as may be prescribed. [Provided that such standards shall not be lower than the minimum limits of germination and purity specified for that seed under clause (a) of section 6 .]

#### **10. Revocation of Certificate :-**

If the certification agency is satisfied, either on a reference made to it in this behalf or otherwise, that-

(a) the certificate granted by it under section 9 has been obtained by misrepresentation as to an essential fact; or

(b) the holder of the certificate has, without reasonable cause, failed to comply with the conditions subject to which the certificate has been granted or has contravened any of the provisions of this Act or the rules made thereunder, then without prejudice to any other penalty to which the holder of the certificate may be liable under this Act, the certification agency may, after giving the holder of the certificate an opportunity of showing cause, revoke the certificate.

#### **11. Appeal :-**

(1) Any person aggrieved by the decision of a certification agency under section 9 or section 10 , may, within thirty days from the date on which the decision is communicated to him and on payment of such fees as may be prescribed, prefer an appeal to such authority' as may be specified by the State Government in this behalf: Provided that the appellate authority may entertain an appeal after the expiry of the said period of thirty days if it is satisfied that the appellant was prevented by sufficient cause from filing the appeal in time.

(2) On receipt of an appeal under sub-section (1), the appellate authority shall, after giving the appellant an opportunity of being heard, dispose of the appeal as expeditiously as possible.

(3) Every order of the appellate authority under this section shall be final.

### **12. Seed Analysts :-**

The State Government may, by notification in the Official Gazette, appoint such persons as it thinks fit, having the prescribed qualifications, to be Seed Analysts and define the areas within which they shall exercise jurisdiction.

### **13. Seed Inspectors :-**

(1) The State Government may, by notification in the Official Gazette, appoint such persons as it thinks fit, having the prescribed qualifications, to be Seed Inspectors and define the areas within which they shall exercise jurisdiction.

(2) Every Seed Inspector shall be deemed to be a public servant within the meaning of Section 21 of the Indian Penal Code, 1860 and shall be officially subordinate to such authority as the State Government may specify in this behalf

### **14. Powers of Seed Inspector :-**

(1) The Seed Inspector may-

(a) take samples of any seed of any notified kind or variety from-

(i) any person selling such seed; or

(ii) any person who is in the course of conveying, delivering or preparing to deliver such seed to a purchaser or a consignee; or

(iii) a purchaser or a consignee after delivery of such seed to him;

(b) send such sample for analysis to the Seed Analyst for the area within which such sample has been taken;

(c) enter and search at all reasonable times, with such assistance, if any, as he considers necessary. any place in which he has reason to believe that an offence under this Act has been or is being committed and order in writing the person in possession of any seed in respect of which the offence has been or is being committed not to dispose of any stock of such seed for a specific period not exceeding thirty days or, unless the alleged offence is

such that the defect may be removed by the possessor of the seed, seize the stock of such seed;

(d) examine any record, register, document or any other material object found in any place mentioned in clause (c) and seize the same if he has reason to believe that it may furnish evidence of the commission of an offence punishable under this Act; and

(e) exercise such other powers as may be necessary for carrying out the purposes of this Act or any rule made thereunder.

(2) Where any sample of any seed of any notified kind or variety is taken under clause (a) of sub-section ( 1 ), its cost, calculated at the rate at which such seed is usually sold to the public, shall be paid on demand to the person from whom it is taken.

(3) The power conferred by this section includes power to break open any container in which any seed of any notified kind or variety may be contained or to break open the door of any premises where any such seed may be kept for sale : Provided that the power to break open the door shall be exercised only after the owner or any other person in occupation of the premises, if he is present therein, refuses to open the door on being called upon to do so.

(4) Where the Seed Inspector takes any action under clause (a) of sub-section ( 1 ), he shall, as far as possible, call not less than two persons to be present at the time when such action is taken and take their signatures on a memorandum to be prepared in the prescribed form and manner.

(5) The provisions of Code of Criminal Procedure, 1898, shall, so far as may be, apply to any search or seizure under this section as they apply to any search or seizure made under the authority of a warrant issued under S.98 of the Code of Criminal Procedure, 1898

### **15. Procedure to be followed by Seed Inspectors :-**

( 1 ) Whenever a Seed Inspector intends' to take sample of any seed of any notified kind or variety for analysis, he shall-

(a) give notice in writing, then and there, of such intention to the person from whom he intends to take sample;

(b) except in special cases provided by rules made under this Act, take three representative samples in the prescribed manner and mark and seal or fasten up each sample in such manner as its

nature permits.

(2) When samples of any notified kind or variety are taken under sub-section ( 1 ), the Seed Inspector shall-

(a) deliver one sample to the person from whom it has been taken;

(b) send in the prescribed manner another sample for analysis to the Seed Analyst for the area within which such sample has been taken; and

(c) retain the remaining samples in the prescribed manner for production in case any legal proceedings are taken or for analysis by the Central Seed Laboratory under sub-section (2) of section 16 , as the case may be.

(3) If the person from whom the samples have been taken refuses to accept one of the samples, the Seed Inspector shall send intimation to the Seed Analyst of such refusal and thereupon the Seed Analyst receiving the sample for analysis shall divide it into two parts and shall seal or fasten up one of those parts and shall cause it either upon receipt of the sample or when he delivers his report, to be delivered to the Seed Inspector who shall retain it for production in case legal proceedings are taken.

(4) Where a Seed Inspector takes any action under clause (c) of sub-section ( 1 ) of section 14 ,-

(a) he shall use all despatch in ascertaining whether or not the seed contravenes any of the provisions of section 7 and if it is ascertained that the seed does not so contravene, forthwith revoke the order passed under the said clause, or as the case may be, take such action as may be necessary for the return of the stock of the seed seized;

(b) If he seizes the stock of the seed, he shall, as soon as may be, inform a magistrate and take his orders as to the custody thereof;

(c) without prejudice to the institution of any prosecution, if the alleged offence is such that the defect may be removed by the possessor of the seed, he shall, on being satisfied that the defect has been so removed, forthwith revoke the order passed under the said clause.

(5) Where a Seed Inspector seizes any record, register, document or any other material object under clause(d),of sub-section (1) of

section 14 , he shall, as soon as may be, inform a magistrate and take his orders as to the custody thereof.

**16. Report of Seed Analyst :-**

(1 ) The Seed Analyst shall, as soon as may be after the receipt of the sample under sub-section (2) of section 15 , analyse the sample at the State Seed Laboratory and deliver, in such form as may be prescribed, one copy of the report of the result of the analysis to the Seed Inspector and another copy thereof to the person from whom the sample has been taken.

(2) After the institution of a prosecution under this Act, the accused vendor or the complainant may, on payment of the prescribed fee, make an application to the Court for sending any of the samples mentioned in clause (a) or clause (c) of sub-section (2) of section 15 to the Central Seed Laboratory for its report and on receipt of the application, the Court shall first ascertain that the mark and the seal or fastening as provided in clause (b) of sub-section (1) of section 15 are intact and may then despatch the sample under its own seal to the Central Seed Laboratory which shall thereupon send its report to the Court in the prescribed form within one month from the date of receipt of the sample, specifying the result of the analysis.

(3) The report sent by the Central Seed Laboratory under sub-section (2) shall supersede the report given by the Seed Analyst under sub-section (1).

(4) Where the report sent by the Central Seed Laboratory under sub-section (2) is produced in any proceedings under section 19 , it shall not be necessary in such proceedings to produce any sample or part thereof taken for analysis.

**17. Restriction on export and import of seeds of notified kinds or varieties :-**

No person shall, for the purpose of sowing or planting by any person (including himself), export or import or cause to be exported or imported any seed of any notified kind or variety, unless-

(a) it conforms to the minimum limits of germination and purity specified for that seed under clause (a) of section 6 ; and

(b) its container bears, in the prescribed manner, the mark or label

with the correct particulars thereof specified for that seed under clause (b) of section 6 .

**18. Recognition of seed certification agencies of foreign countries :-**

The Central Government may, on the recommendation of the Committee and by notification in the Official Gazette, recognise any seed certification agency established in any foreign country for the purposes of this Act.

**19. Penalty :-**

If any person-

(a) contravenes any provision of this Act or any rule made thereunder; or

(b) prevent a Seed Inspector from taking sample under this Act; or

(c) prevents a Seed Inspector from exercising any other power conferred on him by or under this Act. he shall, on conviction, be punishable-

(i) for the first offence with fine which may extend to five hundred rupees, and

(ii) in the event of such person having been previously convicted of an offence under this section. with imprisonment for a term which may extend to six months, or with fine which may extend to one thousand rupees, or with both.

**20. Forfeiture of property :-**

When any person has been convicted under this Act for the contravention of any of the provisions of this Act or the rules made thereunder, the seed in respect of which the contravention has been committed may be forfeited to the Government.

**21. Offences by companies :-**

(1) Where an offence under this Act has been committed by a company, every person who at the time the offence was committed was in charge of, and was responsible to, the company for the conduct of the business of the company, as well as the company, shall be deemed to be guilty of the offence and shall be liable to be proceeded against and punished accordingly : Provided that nothing contained in this sub-section shall render any such person liable to any punishment under this Act if he proves that the

offence was committed without his knowledge and that he exercised all due diligence to prevent the commission of such offence.

(2) Notwithstanding anything contained in sub-section (1), where an offence under this Act has been committed by a company and it is proved that the offence has been committed with the consent or connivance of, or is attributable to any neglect on the part of, any director, manager, secretary or other officer of the company, such director, manager, secretary or other officer shall also be deemed to be guilty of that offence and shall be liable to be proceeded against and punished accordingly. Explanation.- For the purposes of this section,- (a) "company" means any body corporate and includes a firm or other association of individuals; and (b) "director", in relation to a firm, means a partner in the firm.

## **22. Protection of action taken in good faith :-**

No suit, prosecution or other legal proceeding shall lie against the Government or any officer of the Government for anything which is in good faith done or intended to be done under this Act.

## **23. Power to give directions :-**

The Central Government may give such directions to any State Government as may appear to the Central Government to be necessary for carrying into execution in the State any of the provisions of this Act or of any rule made thereunder.

## **24. Exemption :-**

Nothing in this Act shall apply to any seed of any notified kind or variety grown by a person and sold or delivered by him on his own premises direct to another person for being used by that person for the purpose of sowing or planting. "Clause 24.- (Original clause 27) The Committee feel that the provisions of the Bill should not apply to seed of any notified kind or variety grown by a person and sold or delivered by him on his own premises direct to another person for being used by that person for the purpose of sowing or planting. This clause has been amended accordingly." -J.C.R.

## **25. Power to make rules :-**

(1) The Central Government may, by notification in the Official Gazette, make rules' to carry out the purposes of this Act.

(2) In particular and without prejudice to the generality of the foregoing power, such rules may provide for-

(a) the functions of the Committee and the travelling and daily allowances payable to members of the Committee and members of any sub-committee appointed under sub-section (5) of section 3 .

(b) the functions of the Central Seed Laboratory;

(c) the functions of a certification agency;

(d) the manner of making or labelling the container of seed of any notified kind or variety under clause (c) of section 7 and under clause (b) of section 17 ;

(e) the requirements which may be complied with by a person carrying on the business referred to in section 7 ;

(f) the form of application for the grant of a certificate under section 9 , the particulars, it may contain, the fees which should accompany it, the form of the certificate and the conditions subject to which the certificate may be granted; (ff) the standards to which seeds should conform;]

(g) the 'form and manner in which and the fee on payment of which an appeal may be preferred under section 11 and the procedure to be followed by the appellate authority in disposing of the appeal.

(h) the qualifications and duties of Seed Analysts and Seed Inspectors;

(i) the manner in which samples may be taken by the Seed Inspector, the procedure for sending such samples to the Seed Analyst or the Central Seed Laboratory and the manner of analysing such samples;

(j) the form of report of the result of the analysis under sub-section ( 1 ) or sub-section (2) of section 16 and the fees payable in respect of such report under the said sub-section (2);

(k) the records to be maintained by a person carrying on the business referred to in section 7 and the particulars which such records shall contain; and

(1) any other matter which is to be or may be prescribed.

(3) Every rule made under this Act shall be laid as soon as may be after it is made, before each House of Parliament while it is in session for a total period of thirty days which may be comprised in

one session or [in two or more successive sessions, and if, before the expiry of the session immediately following the session or successive sessions aforesaid] both Houses agree in making any modification in the rule or both Houses agree that the rule should not be made, that rule shall, thereafter have effect only in such modified form or be of no effect, as the case may be; so, however, that any such modification or annulment shall be without prejudice to the validity of anything previously done under that rule.