

ENEMY PROPERTY ACT, 1968

34 of 1968

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STATEMENT OF OBJECTS AND REASONS (Consequent on Chinese aggression in 1962, immoveable properties, cash balances and firms belonging to the Chinese nationals in India valued approximately at Rs, 28.85 lakhs were vested in the Custodian of Enemy Property for India appointed under Defence of India Rules, 1962. Similarly, consequent on the aggression by Pakistan in 1965 immoveable and some specified movable Pakistani properties in India, the total value of which has been approximately estimated at Rs. 27 crores, were vested in the said Custodian of Enemy Property. These vestments were made under the powers derived from Defence of India Rules, 1962. These properties were being administered by the Custodian of Enemy Property for India in accordance with the provisions of Defence of India Rules, 1962 and Orders made thereunder. The Proclamation of Emergency was revoked with effect from the 10th January, 1968 and consequently the powers under Defence of India Act, 1962 and the rules made thereunder were to remain in force only for a period of six months thereafter up to 10th July, 1968. It was therefore, thought necessary to have fresh legal authority with effect from that date (10th July, 1968) for the administration of the Chinese and Pakistani properties referred to above which are already vested in the Custodian of Enemy Property for India. The management of the said properties by the Custodian of Enemy Property for India has to continue, as it has not been possible for the Government of India so far to arrive at a settlement with the Governments of those countries. As the Parliament was not in session and as the situation called for immediate action, an ordinance called "the Enemy Property Ordinance, 1968 (7 of 1968)" was promulgated by the President on 6th July 1968. The present bill seeks to replace the Ordinance.- S.O.R. Act 40 of 1977. . (ii) The Enemy Property Act 1968 (34 of 1968), was enacted on 20th August, 1968 to provide mainly for the continued vesting of enemy property vested in the Custodian of Enemy Property for India under Defence of India Rules, 1962. 2, Consequent on the aggression by Pakistan in 1971 and the issue of the Proclamation of Emergency on 3rd December, 1971 and the enactment of Defence of India Act, 1971 and the rules made thereunder, immovable, and some specified movable, Pakistani property in India were vested in the Custodian of Enemy Property in accordance with the provisions of Defence of India Rules, 1971 and the orders made thereunder. The Proclamation of Emergency issued on 3rd December, 1971 was revoked with effect from 27th March, 1977 and consequently the powers under

Defence of India Act, 1971 and the rules made thereunder were to remain in force only for a period of six months thereafter, i.e. up to and inclusive of 26th September, 1977. It was, therefore, thought necessary to have fresh legal authority with effect from 27th September, 1977 for the administration of the Pakistani properties referred to above which are already vested in the Custodian of Enemy Property for India under Defence of India Rules, 1971 and the orders made thereunder. It was considered that the management of the said properties by the Custodian of Enemy Property for India has to continue. 4. As Parliament was not in session and as the situation called for immediate action, an Ordinance called "the Enemy Property (Amendment) Ordinance, 1977" (11 of 1977) was promulgated by the Vice-President discharging the functions of the President on 23rd September, 1977, so as to suitably amend this Enemy Property Act, 1968 for the continued vesting of the said properties in the Custodian of Enemy Property for India. 5. The present Bill seeks to replace the aforesaid Ordinance.- Gaz. of Ind., 18-11-77, Pt. II, S. 2. Ext., p. 584.

1. Short title, extent, application and commencement :-

(1) This Act may be called the Enemy Property Act, 1968. .

(2) It extends to the whole of India except the State of Jammu and Kashmir and it applies also to all citizens of India outside India and to branches and agencies outside India of companies or bodies corporate registered or incorporated in India.

(3) It shall be deemed to have come into force on the 10th day of July, 1968. Act extended to Sikkim - See S. O. 6(E)/87-Gaz of Ind., 6-1-87, Pt. II, S. 3(ii), Ext., p. 2 (No. 6).

2. Definitions :-

In this Act, unless the context otherwise requires,-

(a) "Custodian" means the Custodian of Enemy Property for India appointed or deemed to have been appointed under section 3 and includes a Deputy Custodian and an Assistant Custodian of Enemy Property appointed or deemed to have been appointed under that section;

(b) "enemy" or "enemy subject" or "enemy firm" means a person or country who or which was an enemy, an enemy subject or an enemy firm, as the case may be, under Defence of India Act, 1971

and Defence of India Rules, 1962,¹ [or to Defence of India Act, 1971 and Defence of India Rules, 1971], but does not include a citizen of India;

(c) "enemy property" means any property for the time being belonging to or held or managed on behalf of an enemy, an enemy subject or an enemy firm; ' Provided that where an individual enemy subject dies in the territories to which this Act extends, any property which immediately before his death, belonged to or was held by him or was managed on his behalf, may, notwithstanding his death, continue to be regarded as enemy property for the purposes of this Act;

(d) "prescribed means prescribed by rules made under this Act.

1. Inserted by Enemy Property (Amendment) Act(40 of 1977). S. .1 (w.r.e.f. 27-9-77).

3. Appointment of Custodian of Enemy Property for India and Deputy Custodian, etc :-

The Central Government may, by notification in the Official Gazette, appoint a Custodian of Enemy Property for India and one or more Deputy Custodians and Assistant Custodians of Enemy Property for such local areas as may be specified in the notification : Provided that the Custodian of Enemy Property for India and any Deputy Custodian or Assistant Custodian of Enemy Property appointed under Defence of India Rules, 1962,¹ [Defence of India Rules, 1971] shall be deemed to have been appointed under this section.

1. Inserted by Enemy Property (Amendment) Act(40 of 1977), S. 4 (w.r.e.f. 27-9-77).

4. Appointment of Inspectors of Enemy Property :-

The Central Government may, either generally or for any particular area, by notification in the Official Gazette, appoint one or more Inspectors of Enemy Property for securing compliance with the provisions of this Act and may, by general or special order, provide for the distribution and allocation of the work to be performed by them for securing such compliance: Provided that every Inspector of Enemy Firms appointed under Defence of India Rules, 1962¹ [or Defence of India Rules, 1971, as the case may be] shall be deemed to be an - Inspector of Enemy Property appointed under this section.

1. Inserted by Enemy Property (Amendment) Act(40 of 1977), S. 5 (w.r.e.f. 27-9-77).

5. Property vested in the Custodian of Enemy Property for India under the Defence of India Rules, 1962 to continue to vest in Custodian :-

¹[(1)] Notwithstanding the expiration of Defence of India Act, 1962 and Defence of India Rules, 1962, all enemy property vested before such expiration in the Custodian of Enemy Property for India appointed under the said Rules and continuing to vest in him immediately before the commencement of this Act, shall, as from such commencement, vest in the Custodian.

¹ [(2) Notwithstanding the expiration of Defence of India Act, 1971 and Defence of India Rules, 1971, all enemy property vested before such expiration of the Custodian of Enemy Property for India appointed under the said Rules and continuing to vest in him immediately before the commencement of the Enemy Property (Amendment) Act, 1977 shall, as from such commencement, vest in the custodian.]

1. S. 5 was renumbered sub-section (1) and sub-section (2) inserted by Enemy Property (Amendment) Act (40 of 1977). S. 6 (w.r.e.f. 27-9-77).

6. Transfer of property vested in Custodian by enemy or enemy subject or enemy firm :-

Where any property vested in the Custodian under this Act has been transferred, whether before or after the commencement of this Act, by an enemy or an enemy subject or an enemy firm and where it appears to the Central Government that such transfer is injurious to the public interest or was made with a view to evading or defeating the vesting of the property in the Custodian, then, the Central Government may, after giving a reasonable opportunity to the transferee to be heard in the matter, by order, declare such transfer to be void and on the making of such order, the property shall, continue to vest or be deemed to vest in the Custodian.

7. Payment to Custodian of money otherwise payable to an enemy, enemy subject or enemy firm :-

(1) any sum payable by way of dividend, interest, share profits or otherwise to or for the benefit of an enemy or an enemy subject or an enemy firm shall, unless otherwise ordered by the Central Government, be paid by the person by whom such sum would have

been payable but for the prohibition under Defence of India Rules, 1962¹[or Defence, of India Rules, 1971,] to the Custodian or such person as may be authorised by him in this behalf and shall be held by the Custodian or such person subject to the provisions of this Act.

(2) In cases in which money would, but for the prohibition under Defence of India Rules, 1962¹[or Defence of India Rules, 1971,] be payable in a foreign currency to or for the benefit of an enemy or an enemy subject or an enemy firm (other than cases in which money is payable under a contract in which provision is made for a specified rate of exchange), the payment shall be made to the Custodian in rupee currency at the middle official rate of exchange fixed by the Reserve Bank of India on the date on which the payment became due to that enemy, enemy subject or enemy firm.

(3) The Custodian shall, subject to the provisions of section 8 , deal with any money paid to him under Defence of India Rules, 1962¹ [or Defence of India Rules, 1971,] or under this Act and any property vested in him under this Act in such manner as the Central Government may direct.

1. Inserted by Enemy Property (Amendment) Act(40 of 1977), S. 7 (w.r.e.f. 27-9-77).

8. Powers of Custodian in respect of enemy property vested in him :-

(1) With respect to the property vested in the Custodian under this Act, the Custodian may take or authorise the taking of such measures as he considers accessory or expedient for preserving such property and where such property belongs to an individual enemy subject, may incur such expenditure out of the property as he considers necessary or expedient for the maintenance of that individual or of his family in India.

(2) Without prejudice to the generality of the foregoing provision, the Custodian or such person as may be specifically authorised by him in this behalf, may, for the said purpose,-

(i) carry on the business of the enemy;

(ii) take action for recovering any money due to the enemy;

(iii) make any contract and execute any document in the name and on behalf of the enemy;

- (iv) institute, defend or continue any suit or other legal proceeding, refer any dispute to arbitration and compromise any debts, claims or liabilities;
- (v) raise on the security of the property such loans as may be necessary;
- (vi) incur out of the property any expenditure including the payment of any taxes, duties, cesses and rates to Government or to any local authority and of any wages, salaries, pensions, provident fund contributions to, or in respect of, any employee of the enemy and the repayment of any debts due by the enemy to persons other than enemies;
- (vii) transfer by way of sale, mortgage or lease or otherwise dispose of any of the properties;
- (viii) invest any moneys held by him on behalf of enemies for the purchase of Treasury Bills or such other Government securities as may be approved by the Central Government for the purpose;
- (ix) make payments to the enemy and his dependants;
- (x) make payments on behalf of the enemy to persons other than those who are enemies, of dues outstanding on the 25th October, 1962 ¹ [or on the 3rd December, 1971]; and
- (xi) make such other payments-out of the funds of the enemy as may be directed by the Central Government.

1. Inserted by Enemy Property (Amendment) Act (40 of 1977); S. 8 (w.r.e.f. 27-9-77).

9. Exemption from attachment, etc :-

All enemy property vested in the Custodian under this Act shall be exempt from attachment, seizure or sale in execution of decree of a civil court or orders of any other authority.

10. Transfer of securities belonging to an enemy :-

(1) Where, in exercise of the powers conferred by section 8, the Custodian proposes to sell any security issued by a company and belonging to an enemy, the company may, with the consent of the Custodian, purchase the securities, notwithstanding anything to the contrary in any law or in any regulations of the company and any securities so purchased may be re-issued by the company as and when it thinks fit so to do.

(2) Where the Custodian executes and transfers any securities issued by a company, the company shall, on receipt of the transfer and an order in this behalf from the Custodian, register the securities in the name of the transferee; notwithstanding that the regulations of the company do not permit such registration in the absence of the certificate, script or other evidence of title relating to the securities transferred :

Provided that any such registration shall be without prejudice to any lien or charge in favour of the company and to any other lien or charge of which the Custodian gives express notice to the company.

11. Power of Custodian to summon persons and call for documents :-

(1) The Custodian may, by notice in writing, require any person whom he believes to be capable of giving information concerning any enemy property to attend before him at such time and place as may be specified in the notice and examine any such person concerning the same reduce his statement to writing and require him to sign it.

(2) The Custodian may, by notice in writing, require any person whom he believes to have in his possession or control any account book, letter book, invoice, receipt or other document of whatever nature relating to any enemy property, to produce the same or cause the same to be produced before the Custodian at such time and place as may be specified in the notice and to submit the same to his examination and to allow copies of any entry therein or any part thereof to be taken by him.

12. Protection for complying with orders of Custodian :-

Where any order with respect to any money or property is addressed to any person by the Custodian and accompanied by a certificate of the Custodian that the money or property is money or property vested in him under this Act, the certificate shall be evidence of the facts stated therein and if that person complies with the orders of the Custodian, he shall not be liable to any suit or other legal proceeding by reason only of such compliance.

13. Validity of action taken in pursuance of orders of Custodian :-

Where under this Act,-

(a) any money is paid to the Custodian; or

(b) any property is vested in the Custodian or an order is given to any person by the Custodian in relation to any property which appears to the Custodian to be enemy property vested in him under this Act, neither the payment, vesting nor order of the Custodian nor any proceedings in consequence thereof shall be invalidated or affected by reason only that at a material time,-

(i) some person who was or might have been interested in the money or property, and who was an enemy or an enemy firm, had died or had ceased to be an enemy or an enemy firm; or

(ii) some person who was so interested and who was believed by the Custodian to be an enemy or an enemy firm, was not an enemy or an enemy firm.

14. Proceeding against companies whose assets vest in Custodian :-

Where the enemy property vested in the Custodian under this Act consists of assets of a company, no proceeding, civil or criminal, shall be instituted under Companies Act, 1956 , against the company or any director, manager or other officer thereof except with the consent in writing of the Custodian.

15. Returns as to enemy property :-

(1) The Custodian may call for from persons who, in his opinion, have any interest in, or control over, any enemy property vested in him under this Act, such returns as may be prescribed.

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(2) Every person from whom a return is called for under subsection (1) shall be bound to submit such return within the prescribed period.

16. Registers of returns :-

(1) All returns relating to enemy property submitted to the Custodian under this Act shall be recorded in such registers as may be prescribed.

(2) All such registers shall be open to inspection subject to the payment of such fees as may be prescribed and to such reasonable restrictions as the Custodian may impose, to any person who, in the opinion of the Custodian, is interested in any particular enemy property as a creditor or otherwise and any such person may also

obtain a copy of the relevant portion from the registers on payment of the prescribed fees.

17. Levy of fees :-

(1) There shall be levied by the Custodian fees equal to two per centum of-

(a) the amount of moneys paid to him:

(b) the proceeds of the sale or transfer of any property which has been vested in him under this Act; and

(c) the value of the residual property, if any, at the time of its transfer to the original owner or other person specified by the Central Government under section 18 :

Provided that in the case of an enemy whose property is allowed by the Custodian to be managed by some person specially authorised in that behalf, there shall be levied a fee of two per centum of the gross income of the enemy or such less fee as may be specifically fixed by the Central Government after taking into consideration the cost of direct management incurred by that Government, the cost of superior supervision and any risks that may be incurred by that Government in respect of the management. Provided further that the Central Government may, for reasons to be recorded in writing, reduce or remit the fees leviable under this sub-section in any special case or class of cases.

(2) The value of any property for the purpose of assessing the fees shall be the price which, in the opinion of the Central Government or of an authority empowered in this behalf by the Central Government, such property would fetch if sold in the open market.

(3) The fees in respect of property may be levied out of any proceeds of the sale or transfer thereof or out of any income accrued therefrom or out of any other property belonging to the same enemy and vested in the Custodian under this Act.

(4) The fees levied under this section shall be credited to the Central Government.

18. Divesting of enemy property vested in the Custodian :-

The Central Government may, by general or special order, direct that any enemy property vested in the Custodian under this Act and remaining with him shall be divested from him and be returned, in such manner as may be prescribed, to the owner thereof or to such other person as may be specified in the direction

and thereupon such property shall cease to vest in the Custodian and shall revert in such owner or other person.

19. Protection of action taken under the Act :-

No suit, prosecution or other legal proceeding shall lie against the Central Government or the Custodian or an Inspector of Enemy Property for anything which is in good faith done or intended to be done under this Act.

20. Penalty :-

(1) If any person makes any payment in contravention of the provisions of sub-section (1) of section 7 , he shall be punishable with imprisonment for a term which may extend to six months, or with fine, or with both and the payment or dealing shall be void.

(2) If any person contravenes the provisions of sub-section (2) of section 10, he shall be punishable with imprisonment for a term which may extend to six months, or with fine, or with both.

(3) If any person fails to comply with a requisition made by the Custodian under sub-section (1) or sub-section (2) of section 11 , he shall be punishable with fine which may extend to five hundred rupees.

(4) If any person fails to submit the return under sub-section (2) of section 15, or furnishes such return containing any particular which is false and which he knows to be false or does not believe to be true, he shall be punishable with fine which may extend to five hundred rupees.

21. Offences by companies :-

(1) Where an offence under this Act has been committed by a company, every person who, at the time the offence was committed, was in charge of, and was responsible to, the company for the conduct of the business of the company as well as the company, shall be deemed to be guilty of the offence and 'shall be liable, to be proceeded against and punished accordingly. Provided that nothing contained in this sub-section shall render any such person liable to any punishment, if he proves that the offence was committed without his knowledge or that he exercised all due diligence to prevent the commission of such offence.

(2) Notwithstanding anything contained in sub-section (1), where an offence under this Act has been committed by a company and it

is proved that the offence has been committed with the consent or connivance of, or is attributable to any neglect on the part of, any director, manager secretary or other officer of the company, such director, manager, secretary or other officer shall also be deemed to be guilty of that offence and shall be liable to be proceeded against and punished accordingly.

22. Effect of laws inconsistent with the Act :-

The provisions of this Act shall have effect notwithstanding anything inconsistent therewith contained in any other law for the time being in force.

23. Power to make rules :-

(1) The Central Government may make rules for carrying out the purposes of this Act.

(2) Without prejudice to the generality of the foregoing power, such rules may provide for-

(a) the returns that may be called for by the Custodian under sub-section (1) of section 15 and the period within which such returns shall be submitted under sub-section (2) of that section;

(b) the registers in which the returns relating to enemy property shall be recorded under section 16 :

(c) the fees for the inspection of registers and for obtaining copies of the relevant portions from the registers under sub-section (2) of section 16 :

(d) the manner in which enemy property vested the Custodian may be returned under section 18 : .

(e) any other matter which has to be or may be prescribed.

(3) Every rule made by the Central Government under this section shall be laid, as soon as may be after it is made, before each House of Parliament while it is in session for a total period of thirty days which may be comprised in one session ¹ [or in two or more successive sessions and if, before the expiry of the session immediately following the session or successive sessions aforesaid] both Houses agree in making any modification in the rule or both Houses agree that the rule should not be made, the rule shall thereafter have effect only in such modified form or of no effect, as the case may be: so, however, that any such modification or

annulment shall be without prejudice to the validity of anything previously done under that rule.

1. Substituted for certain words by Enemy Property (Amendment) Act (40 of 1977). S. 9 (w.r.e.f. 27-9-77).

24. Certain orders made under the Defence of India Rules, 1962, to continue in force :-

¹[(1) Every order which was made under Defence of India Rules, 1962, by the Central Government or by the Custodian of Enemy Property for India appointed under those Rules. relating to enemy property and which was in force immediately before the expiration thereof shall, in so far as such order is not inconsistent with the provisions of this Act, be deemed to continue in force and to have been made under this Act.

¹ [(2) Every order which was made under Defence of India Rules, 1971 by the Central Government or by the Custodian of Enemy Property for India appointed under those rules relating to enemy property and which was in force immediately before the expiration thereof shall, in so far as such order is not inconsistent with the provisions of this Act, be deemed to continue in force and to have been made under this Act.]

1. S. 24 re-numbered sub-section (1) and sub-section (2) inserted by Enemy Property (Amendment) Act (40 of 1977). S. 10 (w.r.e.f. 27-9-77).

25. Repeal and saving :-

(1) The Enemy Property Ordinance, 1968, is hereby repealed.

(2) Notwithstanding such repeal, anything done or any action taken under the said Ordinance shall be deemed to have been done or taken under the corresponding provisions of this Act.